

Using Systems Thinking and Collaborative Modeling to Inform State Policy-making on Childhood Obesity in GA

A presentation for the Innovations in Collaborative Modeling Conference
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Purpose

- Demonstrate the use of simulation-based learning labs to build legislator capacity to think systemically
- Provide an overview of developing and applying a specific lab: childhood obesity

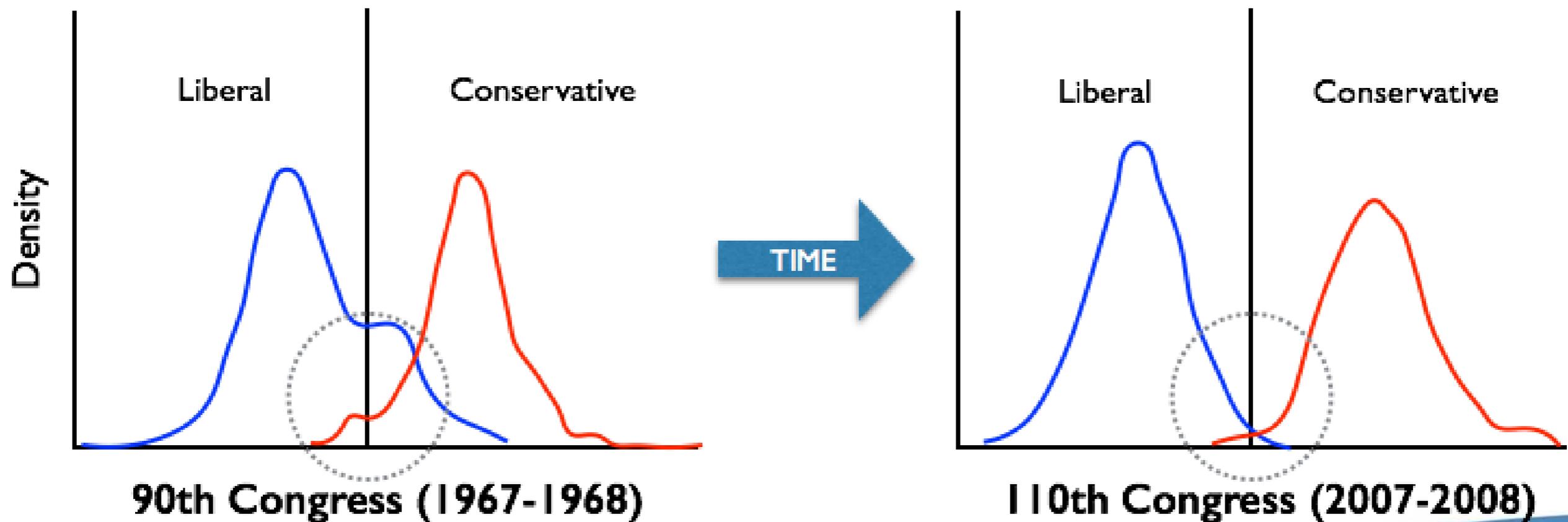
The Policymaker Perspective

- Spiraling health costs, yet dubious outcome
 - ★ More \$
 - ★ More regulations
 - ★ More subsidies
- Aging infrastructure – invest now or later
- Economic disruptions – bubbles & regulation
- Social media and technology – net neutrality

Legislative Gridlock: Polarization increasing (at least in US)!

Peter Orzsag's analysis of voting records

Voting records



 **Compromise zone**

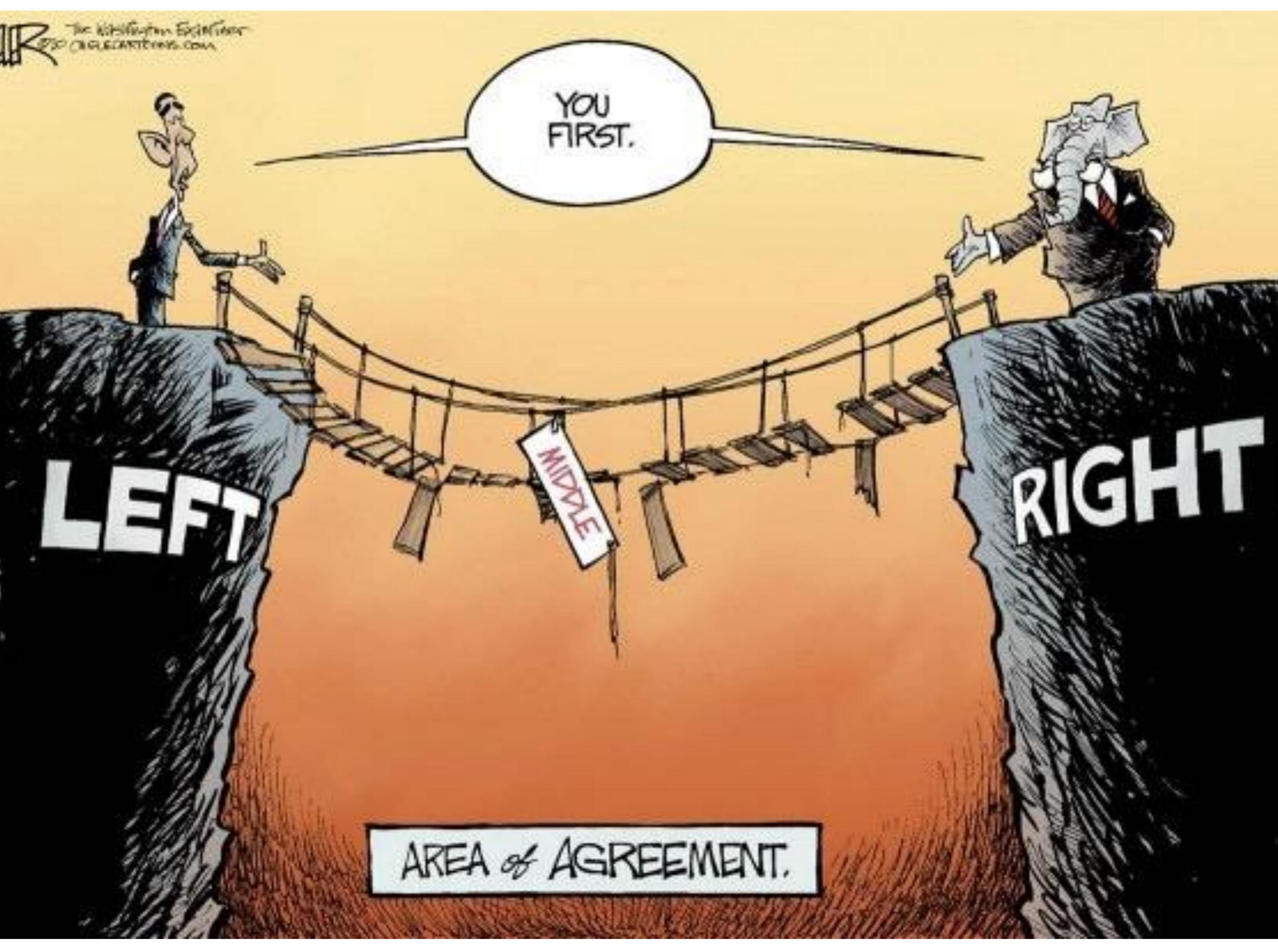
YOU FIRST.

LEFT

RIGHT

MIDDLE

AREA of AGREEMENT.



Routine Problems vs. Adaptive Challenges



Routine/technical Problems

- Easily defined
- An obvious, proven solution
- Often an expert on whom we can call to solve the problem for us

There is, in other words, a routine for dealing with the problem.

Improving population health is one issue where there is a preponderance of adaptive challenges – so learning is essential!

Adaptive Challenges

- Often hard to define
- No clear solution, and different people hold different views about its source
- No expert who can solve the problem for us

They are fundamentally different

100 % Routine=BIAS for ACTION

100 % Adaptive=BIAS for LEARNING

When Addressing Adaptive Challenges, Policymakers are Caught in Conundrum



- It is difficult to imagine a politician saying the above statements without political retribution from their party
- Unlikely that politicians expressing even one of these statements will remain in office – or get elected

Legislative Health Policy Certificate Program

- Sponsored by the Georgia Health Policy Center
- Designed to prepare legislators and their staff to address challenging health issues
- Eight educational sessions over nine months
- Topics chosen based on priorities set by participants
- Those who complete 3 of 4 sessions receive Health Policy Certificate from Andrew Young School of Policy Studies

Legislative Health Policy Certificate Program

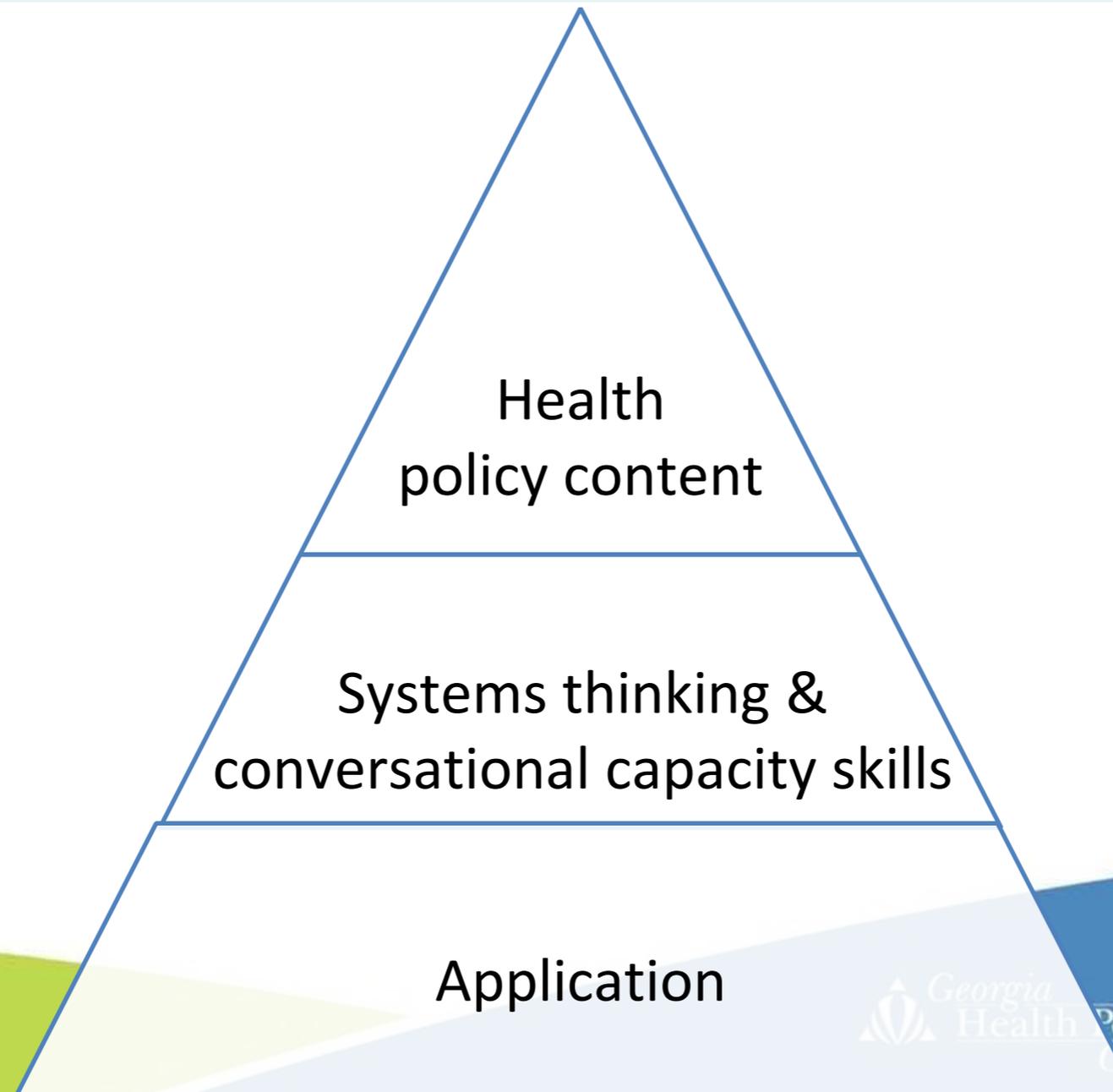
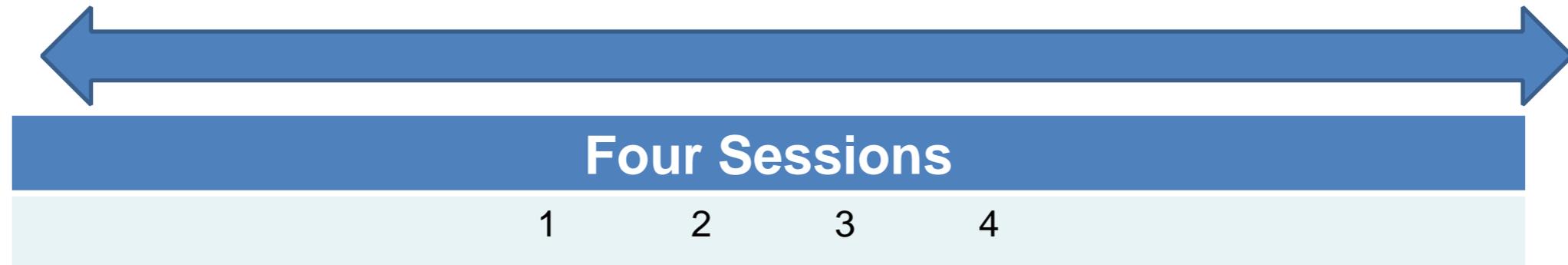
Core Sessions:

- Evaluating Health Policy: The Framework
- The Impact of Health Status on the State
- Financing Health Care: Challenges and Opportunities
- Health Coverage and Access to Care

Issue Specific Sessions (Sample):

- Children's Behavioral Health
- The Mental Health System
- Addressing Georgia's Trauma Care Network
- Public Health Challenges
- Interventions to Reduce Childhood Obesity
- Health Reform
- Healthcare Financing II: Program Specifics & Payer Interactions

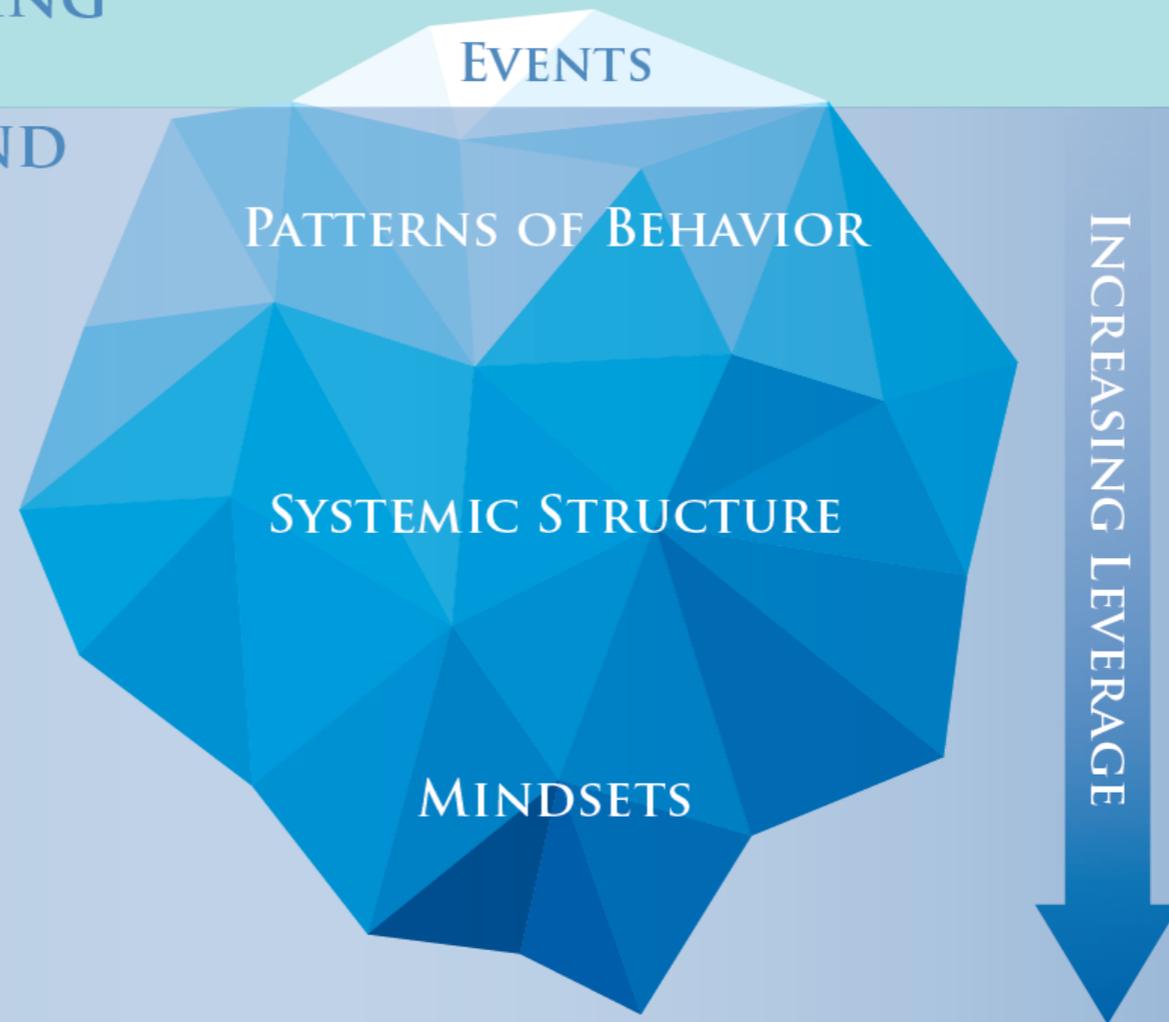
Course Curriculum



THE ICEBERG

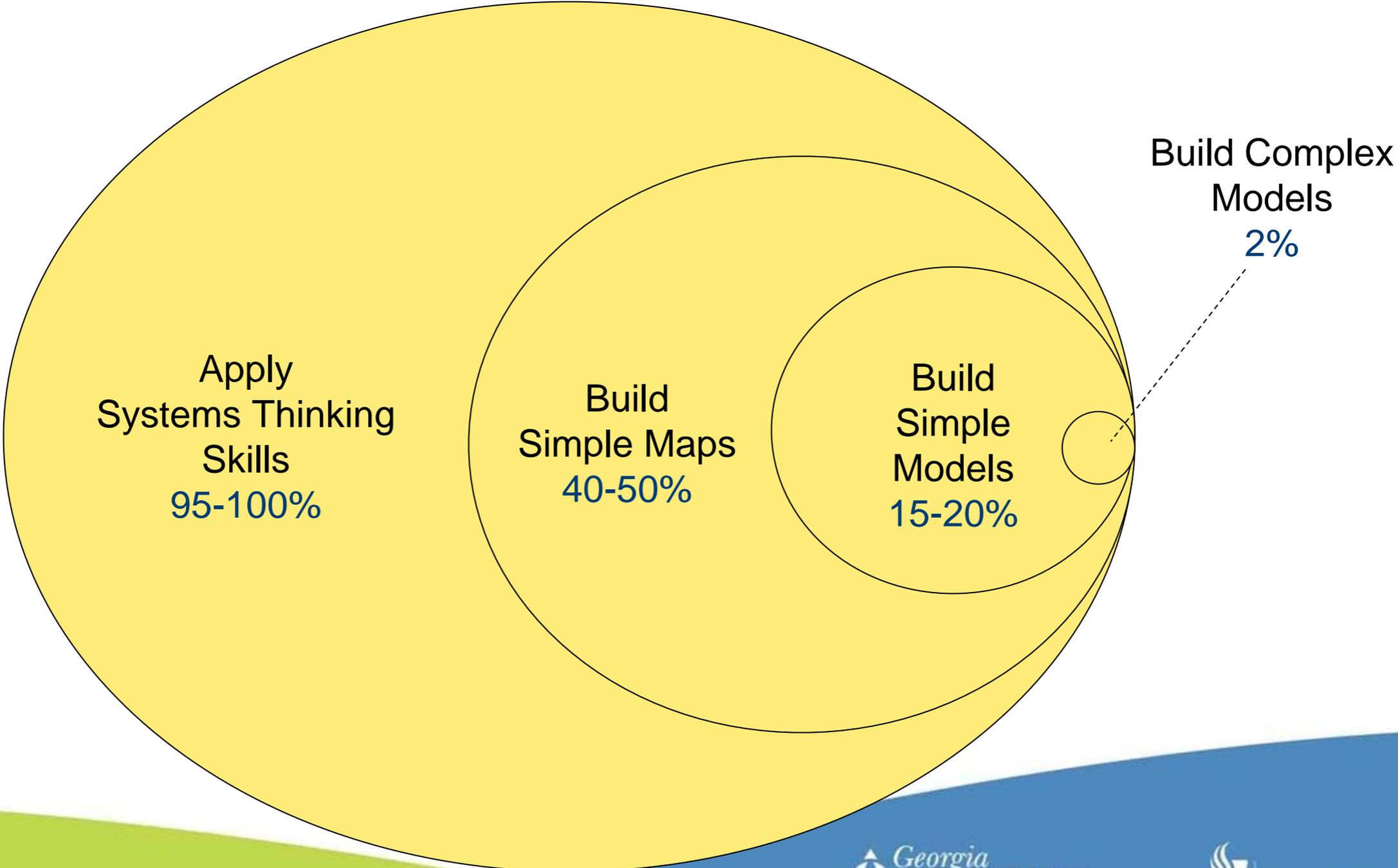
A FRAMEWORK FOR GUIDING
SYSTEMIC THINKING

LOOKING DEEPER TO FIND
HIGHER LEVERAGE



A Range of Systems THINKING Skills

–Barry Richmond



Background on the Collaborative Systems Inquiry

- GHPC received funding from the Georgia Health Foundation to build upon the work of the Legislative Health Policy Certificate Program (LHPCP)
- LHPCP participants chose childhood obesity as an issue about which they wanted to learn more
- A team of 12 (mostly volunteers) worked for five months on developing the model and supporting materials
- The CSI project provided a tool for legislators trained in basic systems thinking to have a more rigorous discussion about an important policy issue

Collaborative Modeling

Experts provide input to model

Legislators & Staff

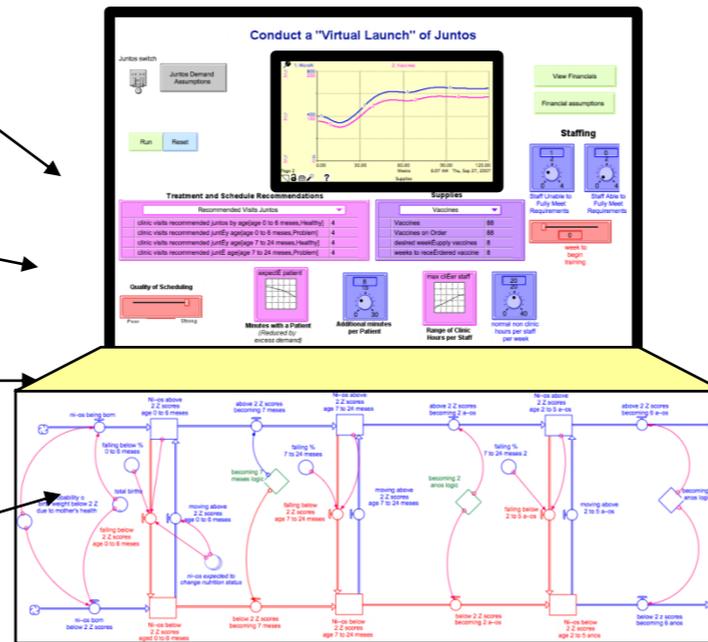
Nutritionists

Epidemiologists

Physical Activity Experts

Economists

Model is used to rigorously tests assumptions



The Process

- Develop Purpose
- Build/Revise Model
- Test Model
- Add/Revise Policies
- Test Policies
- Engage Policymakers

Members of the Childhood Obesity Collaborative Systems Inquiry Team

- Jeremy Betts, Georgia House of Representatives
- Margie Coggins, Georgia House Budget Office
- Rep. Sharon Cooper, R-Marietta, Chair, Health and Human Services Committee
- Heather Devlin, MA, Georgia Health Policy Center
- Rachel Ferencik, MPA, Georgia Health Policy Center
- Mara Galic, RD, BlazeSports America
- Dafna Kanny, Ph.D., Georgia Division of Public Health
- Patricia Ketsche, Ph.D., Georgia State University
- Debra Kibbe, MS, ILSI Research Foundation
- Rep. John Lunsford, R-McDonough
- Karen Minyard, Ph.D., Georgia Health Policy Center
- Mary Ann Phillips, MPH, Georgia Health Policy Center
- Kenneth Powell, M.D., MPH, Consultant
- Robin Tanner, RD, DeKalb County Board of Health
- Fredrick Trowbridge, M.D., Consultant
- Jesse Weathington, Georgia House of Representatives

How to BE when using the Lab

A Learner

MINDSET = Learner!

- ◆ Participate with intention to learn
- ◆ Participant goals
- ◆ Articulate "theories" and predict outcomes
- ◆ Engage with any gap between a prediction and simulated outcome

I'm here to **learn** about

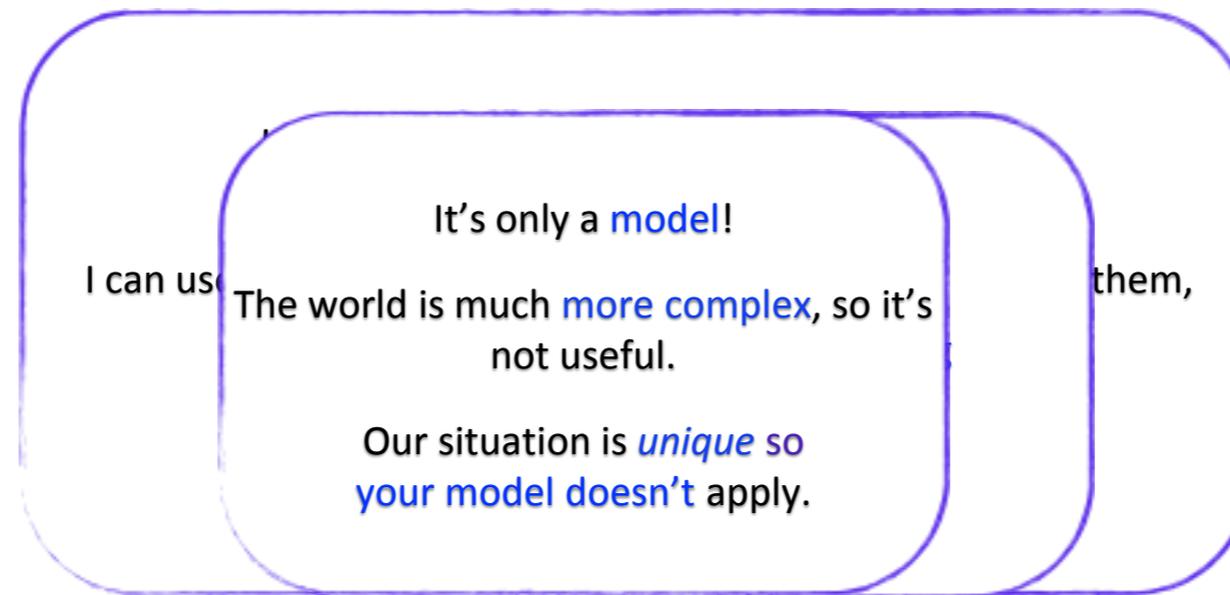
- the **issues**
- **myself**
- my **colleagues'** perspectives

What do I **know** about childhood trauma?
If we did X, what do I **predict** would happen?

Hmm! **Why didn't** what I expect **happen**?!
What **assumptions** are **different** in the lab than mine?



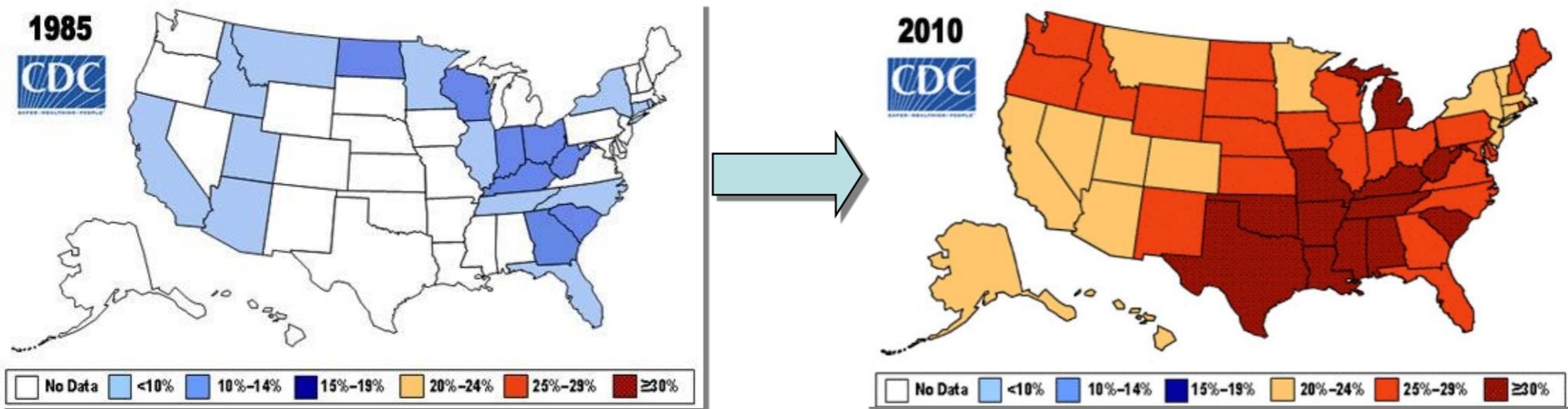
Perspectives on Models



All models are wrong. **Some are useful!**

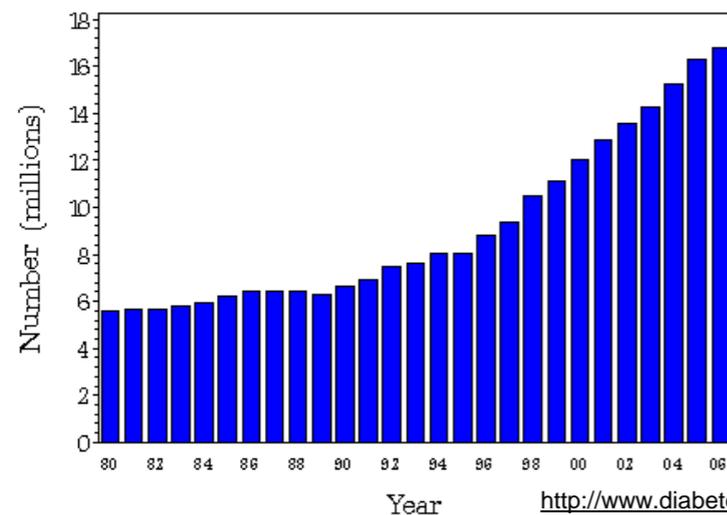
–George Box & Ed Deming

Obesity in the US



Number (in Millions) of Civilian/Noninstitutionalized Persons with Diagnosed Diabetes, United States, 1980–2006

From 1980 through 2006, the number of Americans with diabetes tripled (from 5.6 million to 16.8 million).



- Total annual economic cost of diabetes (2007) = \$174 billion.
- Increased \$42 billion since 2002 (32% increase!)
- \$8 billion more each year
- Per capita annual health care costs diabetics is \$11,744 a year
- \$6,649 (57%) is attributed to diabetes.

• American Diabetes Association

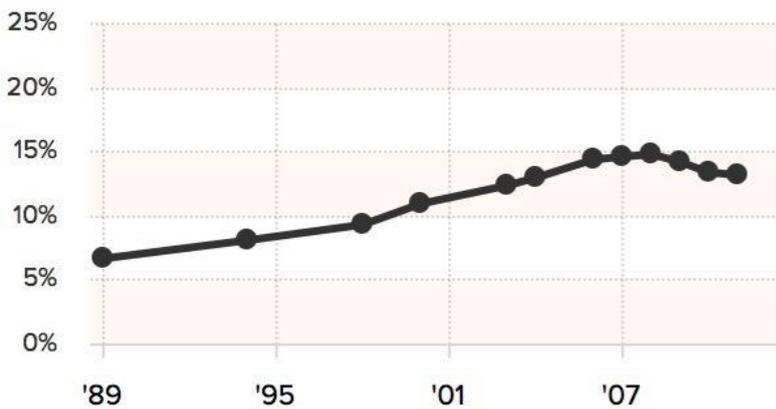
<http://www.diabetes.org/diabetes-statistics/cost-of-diabetes-in-us.jsp>



One out of every five health care dollars is spent caring for someone with diagnosed diabetes, while one in the health care dollars is attributed to diabetes.

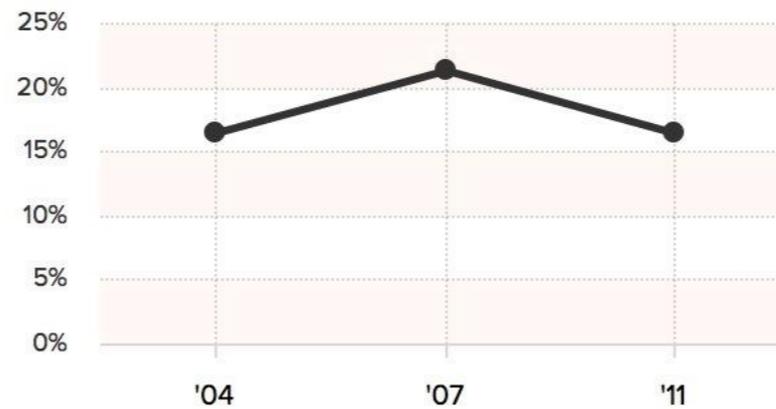
Childhood Obesity in GA

Historical rates (1989-2011)



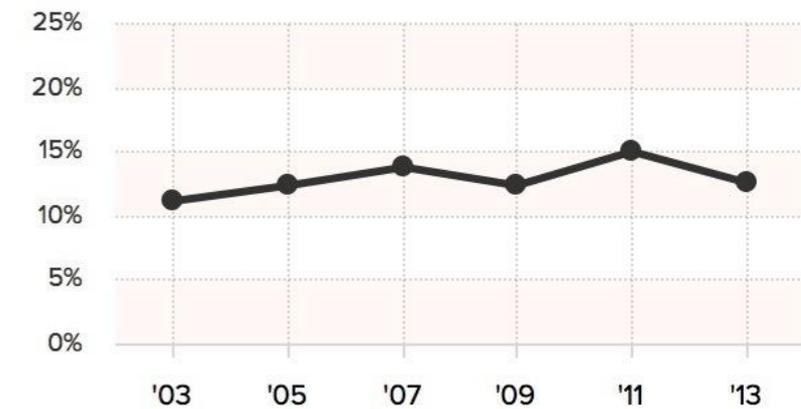
Source: stateofobesity.org/children24

Historical rates (2004-2011)



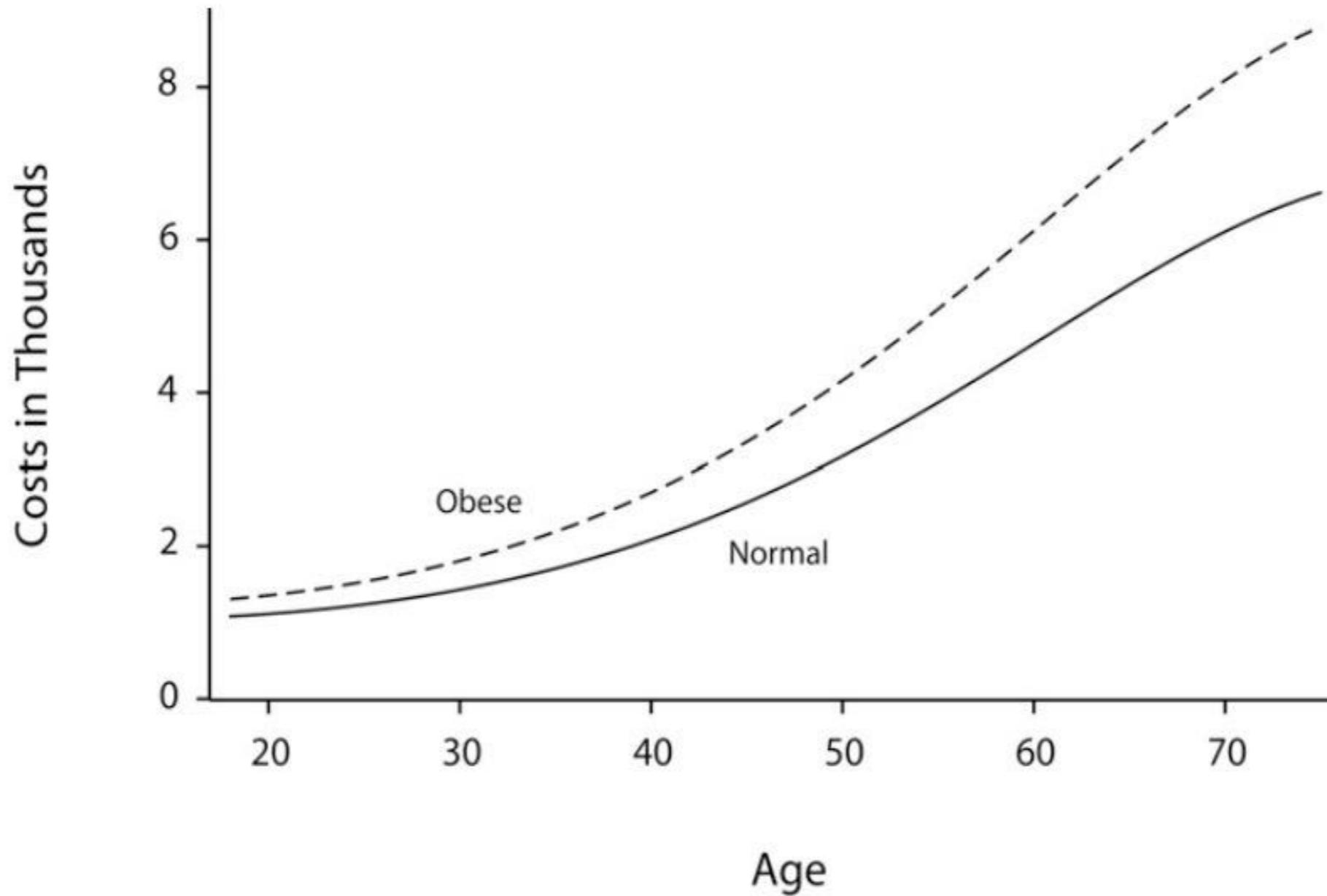
Source: stateofobesity.org/children1017

Historical rates (2003-2013)



Source: stateofobesity.org/high-school-obesity

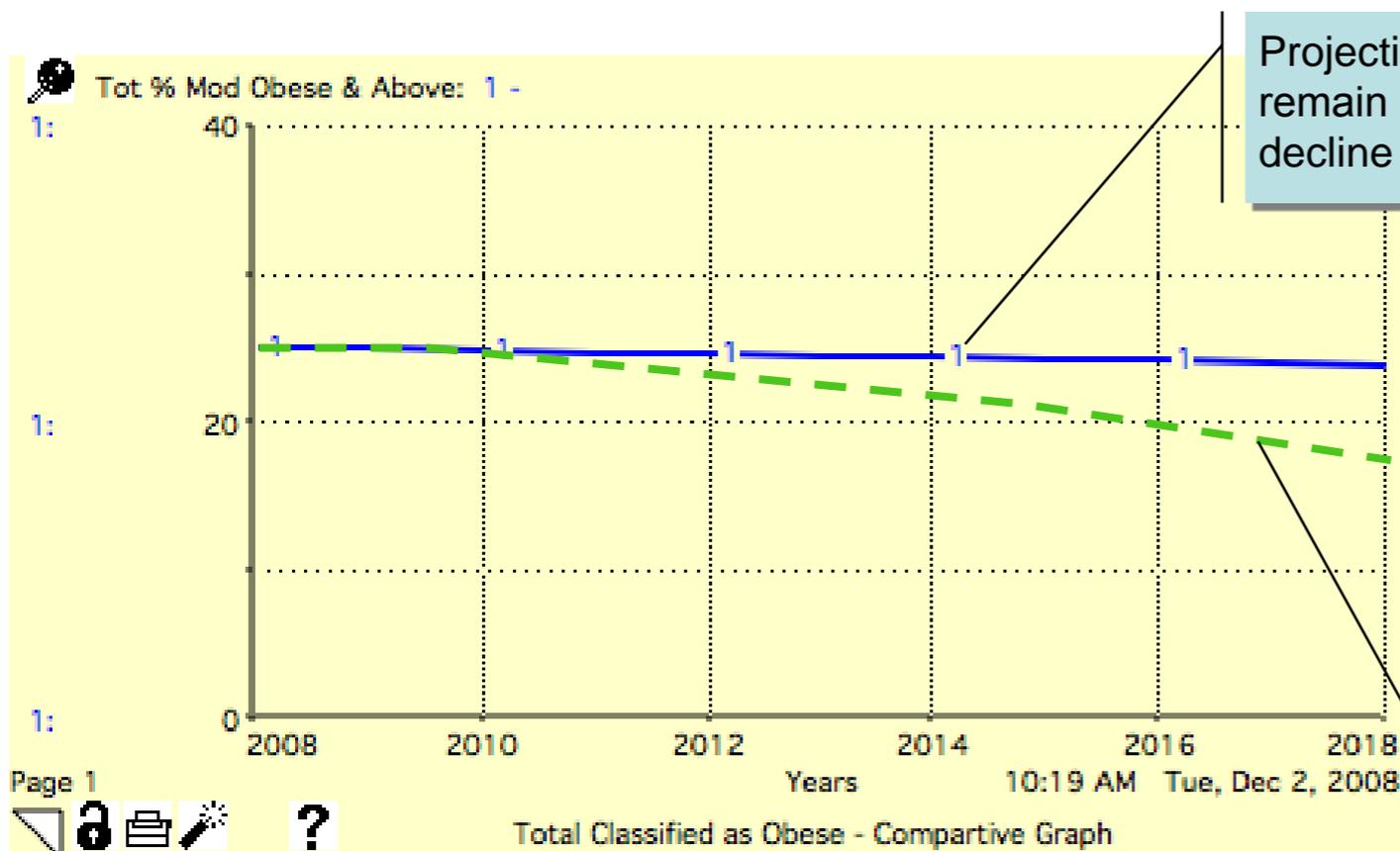
<http://stateofobesity.org/states/ga/>



Source: Finkelstein and Brown.²⁵

FIGURE 1—Annual medical expenditures for normal-weight and obese employees: Medical Expenditure Panel Survey, 2001-2003.

Objective: Find strategies for reducing future childhood obesity* prevalence



Projections are for childhood obesity prevalence to remain level in the future...with a possible slight decline

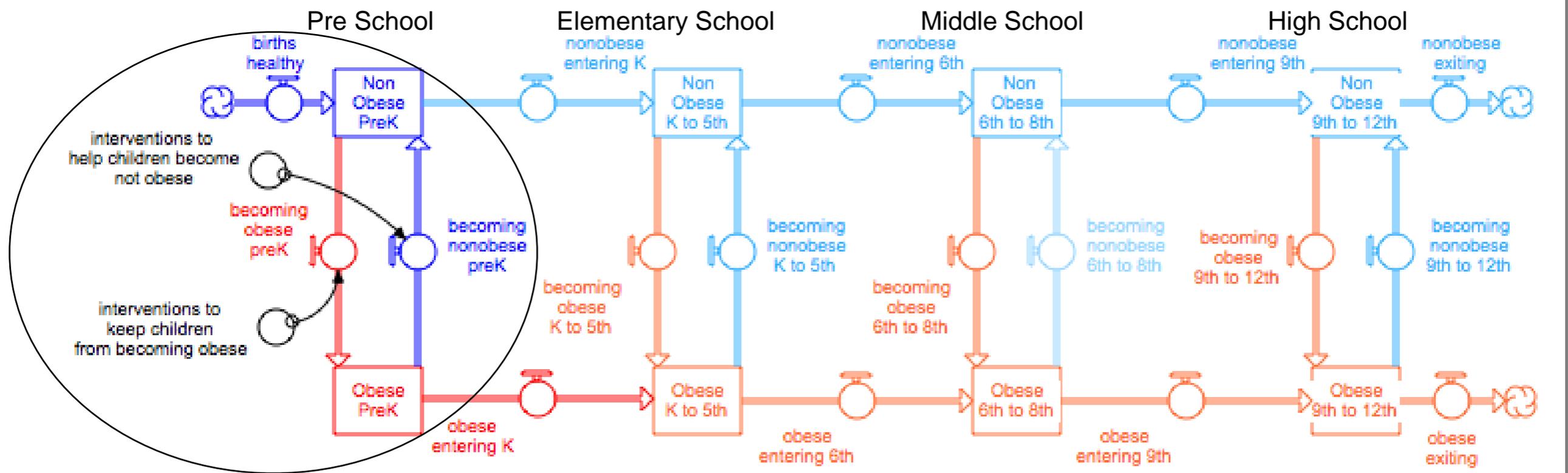
Normally, this might be considered a success, but...

This means an unacceptably high and still increasing population with diabetes and other obesity-related conditions for years to come.

1. What strategies can be employed to bring down the % of children who are obese?
2. How long might it take to see some significant drop?
3. How large a drop could be expected?

System map

Children age and become obese



- The lab's model assumes children are in different categories
 1. **Obese**: Severely Obese & Moderately Obese
 2. **Non Obese**: Moderately Overweight and Not Overweight
- They **age**, and within age categories, they can **stay the same** or **change categories**
- We will use the lab to examine different **interventions** to help children **stay not obese** or **become not obese**

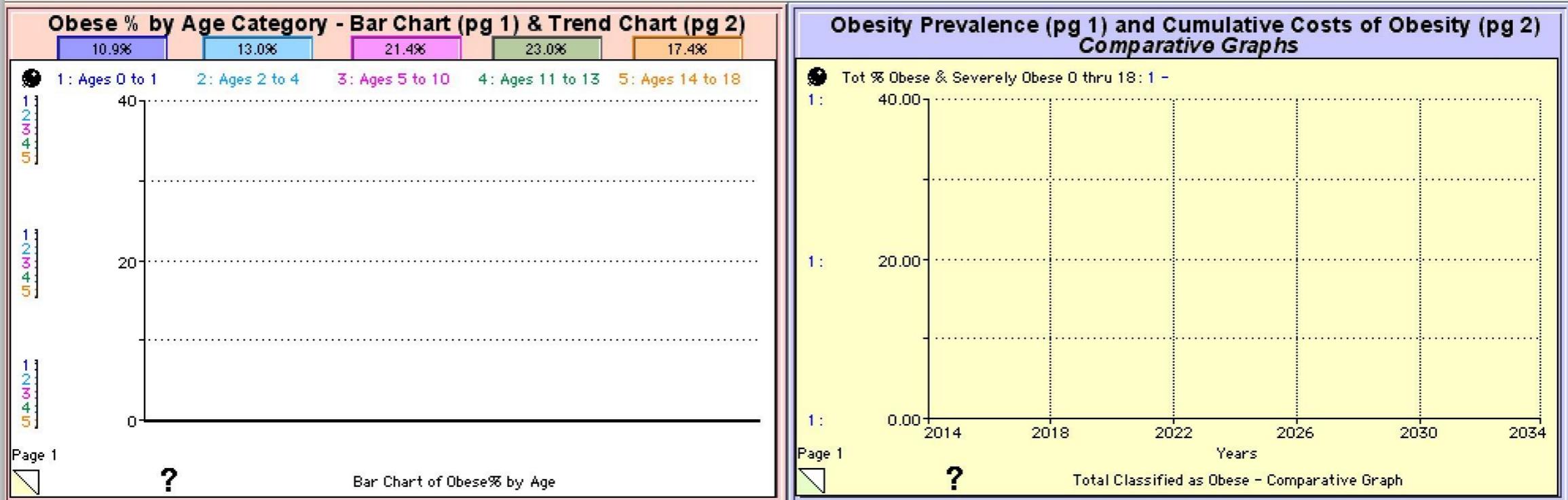
Policy Options

The CSI Team chose a sampling of interventions in schools, communities and health care. They include the following:

- Increase the proportion of school-aged children who walk to school.
- Reimburse for Medical Nutrition Therapy by Georgia Medicaid Care Management Organizations (CMOs).
- Impose limitations on a la carte foods sold in public schools.
- Increase the number of minutes of Physical Education (PE) in school every week and improve the quality of PE activities.
- Increase the number of licensed preschool programs that incorporate a nutrition education and physical activity component into existing curriculum.
- Increase the number of elementary and middle school children in Georgia participating in after school programs that meet specified nutrition and activity standards.
- Increase classroom physical activity.
- Mandate recess and/or modify existing recess time.
- Increase breastfeeding prevalence.

The Control Panel

3. Practice Field: Test Policies



Instructions

POLICIES

		Elementary	Middle	High
Physical Education	Keep status quo?	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
	Require?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
	Increase quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
	Require & increase quality?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
After School Programs	Keep status quo?	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
	Increase afterschool participation?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
	Add physical activity?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
	Increase participation & physical activity?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Classroom activity	Increase classroom activity?	<input type="checkbox"/>	<input type="checkbox"/>	NA
Recess	Keep status quo?	<input checked="" type="checkbox"/>	NA	NA
	Mandate recess?	<input type="checkbox"/>	NA	NA
	Modify recess?	<input type="checkbox"/>	NA	NA
	Mandate & modify recess?	<input type="checkbox"/>	NA	NA

School Nutrition

% of schools w/o a la Carte Lunch Options: ? 13

Preschool

% of Students in Preschool Programs: ? 62

Medicaid

Reimbursement for nutrition counseling: ? 5

Breastfeeding

Increase breastfeeding prevalence:

Community Based

Develop Safe Routes to School:

Performance Measures

Obesity %	19.8%
% chg in obesity	-18.5%
Obesity Cost/Child	\$40
Annual Obesity Cost \$M	\$106
Cume Obesity Cost \$M	\$0

Impacts at age 40

Cume obesity cases averted	0
Cume Additional QALYs	0
Cume medical costs averted \$M	\$0

Run
Reset All
Reset Output

Intervention Details
Review Goals
Detailed Output

Contact Info

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